

Restructuring of the European Power Industry

Market Structure and Price Volatility

2nd SESSA Conference

Addressing Market Power and

Industry Restructuring for Consumer Benefits

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DE-REGULATION

Driven by Economic Policy

- Remove or make cross-subsidies transparent
- Efficiently allocate capital
- Achieve lowest cost to end-user

Moving to

- Market-based investment and operation
- Economic cost recovery through competitively determined pricing
- Wholesale & retail customer choice

Moving away from

- Utility least-cost investment and operation
- Cost recovery through regulator approved tariffs

Electricity Level of Competition



Large Differences!

Not
functioning



- Greece
- Estonia
- Latvia

Just Starting
(1st Steps)



- Brussels & Wallonie (Belgium)
- Luxemburg
- Portugal
- Poland
- Czech Rep.
- Slovenia
- Slovakia
- Lithuania

Some
Progress



- Germany
- Spain
- Flanders (Belgium)
- Ireland
- Italy
- France (?)
- Hungary

Well
Developed



- Austria
- Netherlands

Complete



- UK
- Sweden
- Finland
- Norway
- Denmark

	market opening (%)	transmission system operator	distribution system operator ¹	owner	conditions favourable to entry	generators' share of capacity (%) ⁵	generators' share of capacity (%) ⁶
Austria	100	Legal	Accounts	Accounts	ex-ante	favourable	6 ⁷ 33
Belgium	80	Legal	Legal	Legal	ex-ante	unfavourable	59 (66)
Denmark	100	Legal	Legal	Legal	ex-ante	favourable	0 25
Finland	100	Ownership	Accounts	Accounts	ex-post	favourable	11 29
France	37	Management	Accounts	Accounts	ex-ante	moderate	78 (86)
Germany	100	Legal	Accounts	Accounts	planned	unfavourable	23 (61)
Greece	34	Legal/Mgmt	Accounts	Accounts	ex-ante	unfavourable	85 (87)
Ireland	56	Legal/Mgmt	Management	Management	ex-ante	moderate	80 (90)
Italy	66	Own/Legal	Legal	Legal	ex-ante	moderate	43 (72)
Lux	57	Accounts	Accounts	Accounts	ex-ante	unfavourable	0 0
Neth	63	Ownership	Legal	Legal	ex-ante	favourable	n.k. 33
Portugal	45	Ownership	Management	Management	ex-ante	moderate	59 (74)
Spain	100	Ownership	Legal	Legal	ex-ante	favourable	37 (79)
Sweden	100	Ownership	Legal	Legal	ex-post	favourable	16 50
UK	100	Ownership	Legal	Legal	ex-ante	favourable	16 37
Norway	100	Ownership	Accounts	Accounts	ex-ante	favourable	12 24
Estonia	10	Accounts	Accounts	Accounts	ex-ante	unfavourable	15 21
Latvia	11	Legal	Legal	Legal	ex-ante	n.k.	0 0
Lithuania	17	Legal	Legal	Legal	ex-ante	moderate	0 29
Poland	51	Management	Accounts	Accounts	ex-ante	moderate	4 25
Czech R	30	Legal	Accounts	Accounts	ex-ante	unfavourable	43 53
Slovakia	41	Legal	Legal	Legal	ex-ante	moderate	29 40
Hungary	30	Accounts	Accounts	Accounts	n.k.	moderate	5 41
Slovenia	64	Legal	Accounts	Accounts	ex-ante	unfavourable	16 43
Cyprus	0	Management	None	None	ex-ante	not decided	100 100
Malta	0	Derogation	None	None	n.k.	not decided	100 100

Table 1
Implementation of the Electricity Directive

¹ Throughout the report, n.k. = not known, n.a. = not applicable

i.e. unbundling from supply activities.

² After taking account of import capacity: red if > 40%, Green if < 20%

³ After taking account of import capacity: red if > 70%, Green if < 40%

Source: DGTREN

Draft – WP (1/3/2004)

	Market opening	size of open market TWh	eligibility threshold	unbundling	
				TSO	DSOs
Austria	100%	55	-	leg.	acc.
Belgium	80%	60	10Gwh ¹⁹	leg.	leg.
Denmark	100%	33	-	leg.	leg.
Finland	100%	77	-	own.	acc.
France	37%	140	7 GWh	man.	acc.
Germany	100%	490	-	leg.	acc.
Greece	34%	15	1kV	leg.	acc.
Ireland	56%	12	0.1 GWh	leg.	man.
Italy	66%	182	0.1 GWh	leg.	leg.
Luxembourg	57%	3	20 GWh	acc.	acc.
Netherlands	63%	64	3*80 A	own.	leg.
Portugal	45%	18	1kV	own.	man.
Spain	100%	205	-	own.	leg.
Sweden	100%	135	-	own.	leg.
UK	100% ²⁰	335	-	own.	leg.
Norway	100%	115	-	own.	acc.
Estonia	10%	<1	40GWh	acc.	acc.
Latvia	11%	<1	40GWh	leg.	leg.
Lithuania	17%	<1	9GWh	leg.	leg.
Poland ²¹	51%	48	10GWh	man.	acc.
Czech R	30%	15	40GWh	leg.	leg.
Slovakia	41%	4	40GWh	leg.	leg.
Hungary	30-35%	9	6.5GWh	leg.	acc.
Slovenia	64%	6	41kW	leg.	acc.
Cyprus ²³	33%	1	0.5GWh	man.	none
Malta	-	-	-	-	-

Table 2
Electricity Market
Opening Basic Data

- 18 For national transport only
19 Full market opening in the Flanders region
20 In Northern Ireland the electricity market is only 35% open and gas market only to very large users
21 Currently open for domestic production only
22 Negotiated for transit
23 from 2004
24 The Bulgarian gas market is only open fro domestic production

market model	with at least 5% share of installed capacity	(% installed capacity)		generation capacity (GW) ²⁹	NTC ³⁰ capacity (GW)	capacity as % of installed capacity	(installed capacity) net of import capacity 2001 data		
		Top 1	Top3				Top 1	Top3	
Austria	Bilateral	5	36 ³¹	63	17	5.1	30%	6	33
Belgium	Bilateral	2	88	95	16	4.6	29%	59	66
Denmark	Hybrid	2	37	76	8	4.1	51%	0	25
Ireland	Hybrid	4	26	44	14	2.1	15%	11	29
France	Bilateral	1	87	95	112	10.3	9%	78	86
Germany	Bilateral	4	34	72	109	12.2	11%	23	61
Greece	Bilateral	1	95	97	10	1.0	10%	85	87
Iceland	Bilateral ³²	2	85	95	5	0.3	6%	80	90
Italy	Bilateral	5	51	80	80	6.0	8%	43	72
Netherlands	Bilateral	n.a.	n.a.	n.a.	1.2	1.0	90%	0	0
Poland	Bilateral	4	n.k.	67	20	4.7	24%	n.k.	33
Portugal	Bilateral	3	67	82	11	0.9	8%	59	74
Spain	Pool/CFD	4	40	82	56	1.8	3%	37	79
Sweden	Hybrid	3	45	79	27	7.8	29%	16	50
UK	Bilateral	6	19	40	80	2.3	3%	16	37
Norway	Hybrid	7	30	42	23	4.2	18%	12	24
Estonia	Bilateral	2	90	96 (2)	3	2.0	75%	15	21
Latvia	Bilateral	1	97	100	3	3.6	>100%	0	0
Lithuania	Pool/CFD	3	46	79	6	3.1	50%	0	29
Finland	Bilateral	8	14	35	35	3.5	10%	4	25
Czech R	Bilateral	1	66	76	16	3.6	23%	43	53
Slovakia	Bilateral	1	75	84	8	3.5	44%	29	40
Hungary	Bilateral	6	27	63	8	1.8	22%	5	41
Slovenia	Bilateral	3	69	96	3	1.6	53%	16	43
Lithuania	Bilateral	1	100	100	1	-	-	100	100
Malta	Bilateral	1	100	100	1	-	-	100	100

Table 3
Market Development Indicators: Concentration and New Entry²⁷

Source:
 DGTREN
 Draft – WP (1/3/2004)

Most of this information on generation market structure relates to data recorded by Eurostat in 2001. Some updates have been made where available.

This data may understate concentration to the extent that cross ownership exists (e.g. Italy, Germany)

UCTE July 2003 forecast, Nordel winter 2003-4 forecast, NGC 7 year statement.

Based on ETSO Winter 2003-04 NTC data, includes capacity from Switzerland, Morocco, Russia not included

Data before merger of “Energie Austria”

Ireland plans to move to Pool/CFD market by 2005

	active licensed suppliers	suppliers independent of DSO	with market share > 5%	suppliers' share (all consumers) ³⁶ 2001 data	of foreign owned suppliers
Austria	144	2	4	67%	2%
Belgium	17	17	4	51%	4%
Denmark	48	17	1	<20%	n.k.
Finland	100+	9	3	29%	21%
France	67	60	1	91%	8%
Germany	1050	50	3	53%	"substantial"???
Greece	11	10	1	100%	0%
Ireland	6	4	3	100%	<10%
Italy	212	183	4	72%	5%
Lux	12	1	2	100% (2)	0%
Neth	36	16	3	62%	n.k.
Portugal	8	7	1	97% (1)	n.k.
Spain	69	61	4	88%	5%
Sweden	127	120	3	70%	40%
UK	91	67	7	62%	64%
Norway	130	70	5	40%	n.k.
Estonia	87	0	2	96% (2)	0%
Latvia	1	0	1	100% (1)	0%
Lithuania	21	14	1	100% (1)	0%
Poland	475	446	4	20%	0%
Czech R	396	0	4	48%	n.k.
Slovakia	85	13	4	77%	n.k.
Hungary	15	5	5	66%	0%
Slovenia	68	63	6	53%	20%
Cyprus	1	0	1	100%(1)	0%
Malta	1	0	1	100%(1)	0%

Table 4
Market Shares
Retail Supply

Source: Eurostat: Competition Indicators in Electricity Market, Survey Responses

36 includes both eligible and non-eligible markets

Robustness of Electricity Market



Indicator: degree of customer activity

Switching

Supplier

Renegotiating

[benchmark: 15-20% of business changing suppliers every year and/or renegotiating tariffs); Households: switching of 10%...]

	Large eligible industrial users ¹⁰	Small commercial/ Domestic
Austria	15%	5%
Belgium	5% ¹²	
Denmark	45%	
Finland	13	10%
France	15%	
Germany	20%	5%
Greece	0%	
Ireland	20%	2%
Italy	15%	
Luxembourg	10% ¹⁵	
Netherlands	20%	
Portugal	10%	
Spain	20%	
Sweden	10	10% ¹⁶
UK	15%	12%
Norway	12%	14%
Estonia	0%	
Latvia	0%	
Lithuania	0%	
Iceland	2-5%	
Czech R	8%	
Slovakia	n.k.	
Hungary	>50%	
Slovenia	n.k.	6%
Cyprus	0%	
Malta	0%	

Table 5
*Switching Estimates for the
Calendar Year 2002*

- 10 in general this refers to clients consuming more than 1GWh/year
- 11 in general this refers to clients consuming more than 0.1million m3 per year
- 12 40% have renegotiated their contract
- 13 Most large users in Finland and Sweden tender every year for a new supplier
- 14 All large users (mostly power stations), self ship.
- 15 15% have renegotiated their contract
- 16 cumulative 40% since 1998

borderline

Industry → Relatively good performance!
(EU-15)

→ *Bad Cases: Belgium (5%)*
Greece (0%)

Households → Only U.K. and Nordic States are above 10%!



WHY?

- End user price controls for households still exist.

Is it bad?

Perhaps not completely...

- Such control allow for smooth transition from a regulated to a competitive sector
- “ “ “ give a safeguard to customers.

However... problems on the functioning of the market over the long term.

	amount of reserve generation capacity GW ³⁷	as % of generation capacity	import capacity (% generation capacity) ³⁸	% p.a. increase in peak load	Mainly market based	Incentives e.g. capacity payments	Obligation on TSO or suppliers	Tender by Regulator or TSO
Austria ³⁹	5.4	30%	44%	+1.2%	x			
Belgium	0.0	0%	29%	+2.1%	x		(x)	
Denmark	0.6	8%	51%	+1.5%	x			
Finland	-0.9	-6%	25%	+3.0%	x			
France	10.9	10%	>10%	-0.6%	x			
Germany	5.2	5%	14%	+1.9%	x			
Greece	-0.3	-2%	10%	+3.8%				x
Ireland	0.0	0%	6%	+4.6%		x		x
Italy	1.5	2%	12%	+1.2%		(x)		
Luxembourg	0.4	24%	90%	+2.8%			n.a.	
Netherlands	0.5	4%	24%	+5.6%	x		(x)	
Portugal	1.2	12%	8%	-5.3%	x			
Spain	6.8	11%	5%	+6.5%		x		
Sweden	-0.1	0%	29%	-4.4%	x		(x)	
UK	n.k.	5-10%	3%	+5.3%	x			
Norway	1.1	5%	18%	n.k.	x			
EU: NORDEL	0.8	1%	5%	+0.8%	x			
Estonia	n.k.	100%	75%	+0.5%				
Latvia	n.k.	60%	>100%	+1.5%				
Lithuania	n.k.	100%	50%	+3.0%				
Poland	5.4	12%	10%	+1.3%				
Czech R	2.4	16%	23%	+3.0%				
Slovakia	0.4	5%	44%	+1.5%				
Hungary	0.4	5%	22%	+1.5%				
Slovenia	0.2	8%	53%	+3.0%				
Cyprus	n.k.	26%	-	+5.0%				
Malta	n.k.	25%	-	+4.0%				

Table 6 Electricity Security of Supply

Source: UCTE, Nordel (x) indicates planned measures CEC (2004)

According to UCTE definition of "remaining capacity" = "guaranteed capacity" minus "load at 11 am" as a percentage of "total generation capacity". Power Balance of UCTE: Forecast 2004-10, published 19 January 2004. Forecast for 2004: lowest value from January or July. Nordel figure based on June 2003 report "Power and Energy Balances, 2006/7 forecast normal winter.

UK based on NCG seven year statement, "plant margin" adjusted to approximately correspond to "remaining capacity" definition with outages/overhauls and system reserve =10% and non-usable capacity 0-5%.

Finland based on ESB NG Generation Adequacy Report 2004-10: 2005 results, median assumptions on availability and demand growth, interconnector deducted.

Based on ETSO NTC winter 2003-04 including Switzerland, Russia and Morocco

High level of security of supply is maintained for most countries with a minimum of 6.4 GW. This figure is not detailed

not covered in this report

TOTAL NETWORK TARIFFS	Number of transmission companies	Number of distribution companies	Estimated average charge (€/MWh)	Approx. range high-low (€/MWh)	Estimated average charge (€/MWh)	Approx. range high-low (€/MWh)
Austria	3	139	24	18-36	60	44-75
Belgium	1	28	23	21-26	70	63-97
Denmark	2	130	21	n.k.	45	n.k.
Finland	1	95	15	9-22	34	22-52
France	1	166	16	n.a.	50	n.a.
Germany	4	930	26	20-39	55	40-75
Greece	1	1	15	n.a.		
Ireland	1	1	17	n.a.	52	n.a.
Italy	1	178	13	n.k.	30	n.k.
Luxembourg	2	11	15	10-20		
Neth	1	20	16	10-24	35	n.k.
Portugal	1	1	15	n.a.		
Spain	1	299	15	n.a.	45	n.a.
Sweden	1	180	10	8-11	38	33-45
UK	4	15	15	10-17	35	20-50
Norway	1	190	13	n.k.	28	24-34
Estonia	1	67				
Latvia	1	13				
Lithuania	1	7				
Poland	1	29				
Czech Rep	1	390				
Slovakia	1	3				
Hungary	1	6				
Slovenia	1	5				
Cyprus	1	1				
Malta	1	1				
Candidate Countries						
Romania	1	8				
Bulgaria	1	8				not covered in this report
Turkey	1	9				
Other Neighbouring Countries						
Croatia	1	1				
Bosnia	3	4				not covered in this report
Serb/Mont.	1	27				
FYROM	1	1				
Albania	1	1				

Table 7
Network Access:
Electricity
(estimated tariffs)

Table 8 - Unbundling of Network Operators by Electricity

	Basic unbundling model		Shareholders from vertically integrated company?	Published accounts		Compliance officer		Separate corporate identity		Separate locations		Total Yes
	TSO	DSO		TSO	DSO	TSO	DSO	TSO	DSO	TSO	DSO	
Austria	L	A	most DSOs	Y	Y	N	some	Y	N	Y(1)	N	4
Belgium	L	L	64% VI	Y	Y	Y	Y	Y	Y	Y	Y	8
Denmark	L	L	some DSOs	Y	Y	1 of 2	Y	Y	N	Y	N	5½
Finland	O	A	around 50%	Y	Y	Y	N	Y	N	Y	large	5½
France	(M)	(A)	(100%)	(Y)	(Y)	(Y)	(N)	(Y)	(N)	(Y)	(N)	5
Germany	(L)	(A)	(100% VI)	(Y)	(Y)	(Y)	(N)	(Y)	(N)	(Y)	(partly)	5½
Greece	L/M	A	49% VI	N	N	N	N	Y	N	Y	N	2
Ireland	L/M	M	100% VI	Y	Y	Y	Y	Y	N	Y	Y	7
Italy	L	L	state owned	Y	Y	N	N	Y	Y	Y	Y	6
Lux	A	A	n/a	Y	Y	N	N	N	N	N	N	2
Neth	O	L	state, no VI	Y	Y	N	N	Y	Y	Y	Y	6
Portugal	O	M	TSO 30% VI	Y	Y	N	N	Y	N	Y	Y	5
(Spain)	(O)	(L)	(minimal)	(Y)	(Y)	(Y)	(Y)	(Y)	(Y)	(Y)	(N)	(7)
Sweden	O	L	Most DSO	Y	Y	Y	N	Y	Y	Y	N	6
UK	O	L	⁴⁰	Y	Y	Y	Y	Y	often	Y	often	7
Norway	O	A	DSOs munic	Y	Y	Y	N	Y	N	Y	N	5
Estonia	A	A	state VI	N	N	N	N	Y	N	N	N	1
Latvia	L	L	state owned	N	N	N	N	N	N	Y	Y	2
Lithuania	L	L	state mostly	Y	Y	Y	Y	Y	N	Y	Y	7
Poland	M	A	state VI	N	N	N	N	Y	N	N	N	1
Czech R	L	A	yes CEZ	Y	Y	N	N	Y	Y	Y	Y	6
Slovakia	L	L	yes DSOs	Y	Y	N	N	Y	N	Y	Y	5
Hungary	A	A	TSO state	Y	Y	Y	N	Y	N	Y	N	5
Slovenia	L	A	state owned	Y	Y	N	N	Y	Y	Y	Y	6
Cyprus	M	N	100% VI	Y	N	Y	N	N	N	N	N	2
Malta	N	N		N	N	N	N	N	N	N	N	0

⁴⁰ Scottish TSOs are vertically integrated and some DSOs with suppliers

Obstacles to the Introduction of Competition in the Electricity Market



**Legal/Policy
(New Member States)**

Generating companies with an excessive degree
of market power at national or regional level

+

Lack of interconnection including vital transmission
lines creating bottlenecks within the European space

+

use of uncoordinated & discriminatory methods
to manage congestion impede new entrants.



Past:

Siersdorf/Oberzier (DE)- Maasbracht (NL)
Greece- Italy submarine cable
Vigy (FR) – Uchtelfangen (DE)
Cartelle (ES) -Lindoso II (PT)

Waiting list:

Avelin (FR) – Avelgem (BE) line
Moulaine (FR) – Aubange (BE) line
Lienz (AT) – Cordignano (IT) line
New interconnection between Italy and Slovenia
Udine Ovest (IT) – Okroglo line (SI)
St. Peter (AT) – Tauern (AT) line
Südburgenland (AT) – Kainachtal (AT) line
S. Fiorano (IT) – Robbia (CH) line
Austria - Italy (Thaur-Brixen) interconnection through the Brenner railway tunnel
Sentmenat (ES) – Bescanó (ES) – Baixas (FR) line
Valdigem (PT) – Douro Internacional (PT) – Aldeadávila (ES) line and Douro Internacional facilities
Philippi (GR) – Hamidabad (TR) line
Submarine cable England (UK) and Netherlands
Submarine cable Ireland – Wales (UK)
Kasso (DK) – Hamburg/Dollern (DE) line
 Submarine cable Skagerrak 4 (DK) – (NO)
 Poland – Lithuania link, including necessary reinforcements of the Polish electricity network
 Submarine cable Finland – Estonia (Estlink)
 Subsea cable Fennoscan between Finland and Sweden

Competition ⇒ change in the way investment decisions are made.

Before → “*predict and provide*” rule
(regulated monopolies)



Often: overcapacity!

Competitive Market → investment decisions based on:

Price signals
from
electricity
markets

Expectations
about
the
longer term

Electricity

Italy, various CCGT projects (8300MW)

Spain/Portugal, various CCGT projects (11 400MW)

Belgium / Netherlands

Rijnmond (795MW)

Zandvliet (385MW)

Antwerp (120MW)

France

Gonfreville (260MW)

Dunkerke (788MW)

Germany

Duisburg-Hamborn (255MW)

Goldisthal (1065MW)

Duisburg-Wannheim (240MW)

Munich (417MW)

Niehl (400MW)

Sandreuth (180MW)

Ludwigshaven (400MW)

Nordic market

Horns rev wind (160MW)

Nysted wind (165MW)

Olkiluoto (1600MW)

UK/Ireland

Huntstown (343)

Ballylumford (600MW)

Baglan Bay (525MW)

Immingham (760MW)

Spalding (860MW)

Coolkeeragh (400MW)

Various wind projects (up to 120MW)

*Important projects
recently completed
or
construction in progress*

(Source: Power in Europe:
new plant tracker)

Table 9 – 7 Levels of Political Interference on Regulator Activity

	ex-ante/ ex-post	Network access conditions	Dispute settlement	Ministry involvement	Information powers	Staff number	Annual Budget 2003 (€m)	Increase in budget since 2002 (€m)
Austria	Ex-ante	R(elec)/R gas)	R(elec)/R(gas)	general guidelines	strong	60	8	-1.0
Belgium²⁵	Ex-ante	R/R	R/R	no	strong	99	17	+2.0
Denmark	Ex-post	R/R	R/R	yes	strong	25	2.5	-0.5
Finland	Ex-post	R/R	R/R	no	strong	16	1.25	+0.25
France	Ex-ante	R/R	R/R	tariff approval	strong	96	12	+3.0
Germany	n.a.	N/N	C/C	n.a.	n.a.	n.a.	n.a.	n.a.
Greece	Ex-ante	M/n.a.	R/n.a.	tariff approval	strong	40	4.4	+0.4
Ireland	Ex-ante	R/R	R/R	no	strong	39	10	+4.0
Italy	Ex-ante	R/R	R/R	general guidelines	strong	104	18.6	+0.6
Luxembourg	Ex-ante	M and R	R/R	n.k.	strong	2	0.3	+0.0
Netherlands	Ex-ante	R/H	C/C	issues instructions	strong	55	7	+1.0
Portugal	Ex-ante	R/n.a.	R/n.a.	no	strong	53	6.4	-0.3
Spain	Ex-ante	M/M	R/R	yes	strong	187	21.0	+2.0
Sweden	Ex-post	R/R	R/R	no	strong	42	3	0.0
UK	Ex-ante	R/R	R/R	no	strong	302	57	-1.0
Norway	Ex-ante	R	R	no	strong	33	1.8	n.k.
Estonia	Ex-ante	R/R	R/R	n.k.	n.k.	11	0.3	+0.0
Latvia	Ex-ante	R/R	R/R	no	strong	68	1.7	+1.2
Lithuania	Ex-ante	R/R	R/R	instruction	strong	50	0.6	+0.0
Poland	Ex-ante	R/M	R/R	supervision	strong	258	6.7	-1.3
Czech R	Ex-ante	R/R	R/R	no	strong	88	3.8	+0.6
Slovakia	Ex-ante	R/R	R/R	no	limited	57	1.5	+0.0
Hungary	Ex-ante	M/M	R/R	tariff approval	strong	95	6.2	+1.8
Slovenia²⁶	Ex-ante	R/M	R/R	non-eligible	strong	22	1.5	-0.4
Cyprus	Ex-ante	R	R	instructions	strong	7	0.5	+0.5
Malta		R	R	n.a.		15	0.3	

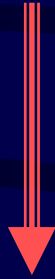
25 Distribution tariffs are controlled by the federal regulator: the CREG. Budget and staff numbers include the CREG as well as the regional regulators, VREG, CWAPE and IBGE-BIM.

26 For gas Regulation is ex-post with limited information powers for the regulator

R – regulator responsible, M – ministry responsible, C – competition authority, N – not regulated , H - hybrid

n.a. –no regulator

Industry Re-structuring AND CONSUMER BENEFITS



- Public Service Obligations
- Sustainable Economic Development
- Prices

Achievement of Competitive Electric Systems



3 Dimensions

Changes in the legislation
(laws & rules)
applied to tasks and markets

Adjustment (of industrial
structures, activity portfolio and
companies ownership structure)
Strategic Dimension

Organisation of
technical & trade
infrastructures of those
tasks and markets

*Effective Dynamics of each country (or European region)
competitive reforms = f (combination or the above 3 dimensions).*

Efficiency of Public Utilities is much more than COSTS/PRICES dimension



also comprehends:

Services Renewal

New Services

**Re-arrangement
(new groups)**

**of different services
in supply**

**Personalised options
concerning the access
tariffs or invoices**

Public Service (Obligations)

&

Customer Protection

Universal Service



the right to be connected to the network, to be supplied & to benefit from high quality services

Protection of Final Consumer



transparency regarding contractual terms

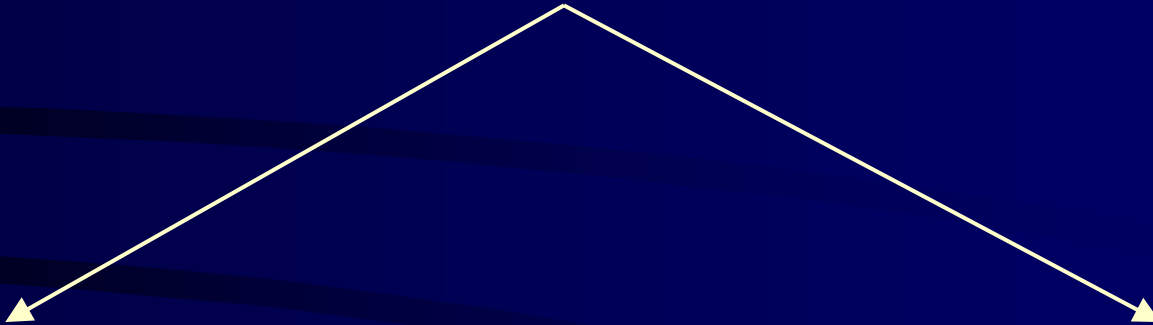
Protection of Vulnerable Consumers



guarantees proper protection against any unjustified disconnection for aged people, unemployed and disable people, giving them a real right to energy

- *Regulators effective capacity to act*
- *Arbitrage: flexibility to solve problems*

- Public Service – problems!



Security of Supply

Service Standards

	amount of reserve generation capacity GW ³⁷	as % of generation capacity	import capacity (% generation capacity) ³⁸	% p.a. increase in peak load	Mainly market based	Incentives e.g. capacity payments	Obligation on TSO or suppliers	Tender by Regulator or TSO
Austria ³⁹	5.4	30%	44%	+1.2%	x			
Belgium	0.0	0%	29%	+2.1%	x		(x)	
Denmark	0.6	8%	51%	+1.5%	x			
Finland	-0.9	-6%	25%	+3.0%	x			
France	10.9	10%	>10%	-0.6%	x			
Germany	5.2	5%	14%	+1.9%	x			
Greece	-0.3	-2%	10%	+3.8%				x
Ireland	0.0	0%	6%	+4.6%		x		x
Italy	1.5	2%	12%	+1.2%		(x)		
Luxembourg	0.4	24%	90%	+2.8%		n.a.		
Netherlands	0.5	4%	24%	+5.6%	x		(x)	
Portugal	1.2	12%	8%	-5.3%	x			
Spain	6.8	11%	5%	+6.5%		x		
Sweden	-0.1	0%	29%	-4.4%	x		(x)	
UK	n.k.	5-10%	3%	+5.3%	x			
Norway	1.1	5%	18%	n.k.	x			
NB: NORDEL	0.8	1%	5%	+0.8%	x			
Estonia	n.k.	100%	75%	+0.5%				
Latvia	n.k.	60%	>100%	+1.5%				
Lithuania	n.k.	100%	50%	+3.0%				
Poland	5.4	12%	10%	+1.3%				
Czech R	2.4	16%	23%	+3.0%				
Slovakia	0.4	5%	44%	+1.5%				
Hungary	0.4	5%	22%	+1.5%				
Slovenia	0.2	8%	53%	+3.0%				
Cyprus	n.k.	26%	-	+5.0%				
Malta	n.k.	25%	-	+4.0%				

Table 9 Security of Supply



(already presented)

Source: UCTE, Nordel (x) indicates planned measures CEC (2004)

According to UCTE definition of "remaining capacity" = "guaranteed capacity" minus "load at 11 am" as a percentage of "total generation capacity". Power Balance of UCTE: Forecast 2004-10, published 19 January 2004. Forecast for 2004: lowest value from January or July. Nordel figure based on June 2003 report "Power and Energy Balances, 2006/7 forecast normal winter."

UK based on NCG seven year statement, "plant margin" adjusted to approximately correspond to "remaining capacity" definition with outages/overhauls and system reserve =10% and non-usable capacity 0-5%.

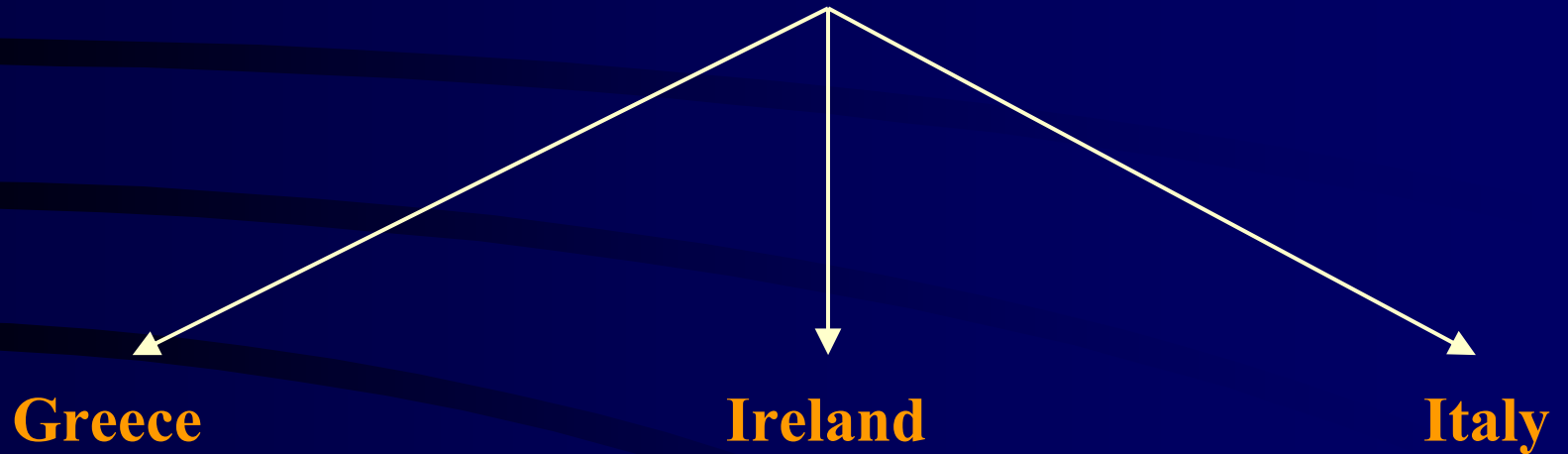
Poland based on ESB NG Generation Adequacy Report 2004-10: 2005 results, median assumptions on availability and demand growth, interconnector deducted.

Based on ETSO NTC winter 2003-04 including Switzerland, Russia and Morocco

High level of security of supply is maintained for most countries with a minimum of 6.4 GW. This figure is not directly comparable to the 2004-10 forecast for 2004 as it is based on a different definition of remaining capacity.

Problems:

Delicate supply demand balance in certain regions



Problems in network performance in terms of interruptions

Electricity	Standards of Service				
	Distribution network performance minutes of interruptions per customer per year ⁴³	are there targets for performance	how are these enforced	Conditions are placed on retail suppliers	how are these enforced
Austria	43	no	n.a.	no	n.a.
Belgium	<60	yes	technical regulation	yes	regulator checks
Denmark	“high service level”	no	n.a.	general retail standards	L
Finland	230	no	n.a.	no	n.a.
France	65	yes	in contracts	M,R,A	C
Germany	15	no	n.a.	no	n.a.
Greece	n.k.	no	n.a.	yes	L
Ireland	385	yes	I	M,R,A	L,C
Italy	300	yes	I, C	M,R,A	C
Lux	n.k.	no	n.a.	M	n.a.
Neth	35	yes	I	M,R,A	L
Portugal	>500	yes	reporting	M,R,A	C
Spain	215	yes	C	M,R,A	C
Sweden	192	planned	planned	yes	L
UK	85	yes	C,I	M,R,A	L, C
Norway	315	no	C	no	n.a.
Estonia	n.k.	n.k.	n.k.	n.k.	n.k.
Latvia	n.k.	yes	L	yes	L
Lithuania	n.a.	planned	n.a.	planned	n.a.
Poland	n.k.	yes	L	yes	L
Czech R	n.k.	yes	L	yes	L
Slovakia	n.k.	n.k.	n.k.	n.k.	n.k.
Hungary	6	yes	I	yes	I
Slovenia	n.k.	no	n.a.	yes	L
Cyprus	1.92KWh/year lost	yes		no	n.a.
Malta			no information		

Table 10
Public Services and Service Standards: Electricity

Source:
Survey responses,
CEER 2nd
Benchmarking report
on Quality of Supply

I = financial incentives\ penalties in price limit, C = direct compensation to customers
L = licence condition or other legal instrument

A = appointments and works, M = connection, meter reading and billing standards, F – financial and technical status, R = response to complaints, queries

Sustainability

```
graph TD; Sustainability[Sustainability] --> Renewable[Renewable energy]; Sustainability --> CHP["CHP  
(Combined Heat & Power)"]; Sustainability --> Demand[Demand Management]; Renewable --- Bracket[ ]; CHP --- Bracket; Demand --- Bracket; Bracket --- Improving[Improving performance]; Improving --> Far[But still far from...]; Far --> Capacity["Most new capacity coming on line: conventional gas fired  
generation:.. Majority being constructed in Spain and Italy."];
```

Renewable energy

CHP

(Combined Heat & Power)

Demand Management

Improving performance



But still far from...



Most new capacity coming on line: conventional gas fired generation:.. Majority being constructed in Spain and Italy.

Table 11 – Environmental Policy Framework. Electricity generation

	VAT rate	energy tax	main RES support mechanism	Net addition to generation 2002 (MW)			
				net new coal/oil	net new gas	net new RES/CHP	other
Austria	20	**	fixed feed in tariff	-429	-273	+186	0
Belgium	21	*	obligation (green certs.)	0	0	+40	0
Denmark	25	***	obligation (green certs)	0	0	n.a.	n.a.
Finland	22	**	investment subsidies	0	0	+140	+15
France	19.6/5.5	*	obligation (tender)	0	0	+66	0
Germany	16	***	fixed feed in tariff	n.k.	n.k.	n.k.	n.k.
Greece	8	none	fixed feed in tariff plus subsidies	+75	+492	0	0
Ireland	13.5	none	obligation (tender)	0	+700	+23	0
Italy	10	**	feed in tariffs and certificates	0	+2400	+400	0
Lux	6	*	fixed feed in tariff	0	0	n/a	n/a
Neth	19	***	obligation (green certs)	n/a	n/a	n/a	n/a
Portugal	5	none	fixed feed in tariff	0	0	+++	0
Spain	16	*	fixed feed in tariff	0	+2600	+225	+1700
Sweden	25	***	obligation (green certs)	0	0	+222	0
UK	17.5/5	**	obligation (green certs)	0	0	+++	+++
Norway			no information available				
Estonia	n.k.	-	n.k.	-	-	-	-
Latvia	18	none	feed in tariffs	0	0	+35	0
Lithuania	18	*	fixed price purchase	0	0	0	0
Poland	22	*	obligation	+110	+231	+54	0
Czech R	22	none	feed in tariff	0	+64	+5	+1000
Slovakia	14	none	none	-	-	-	-
Hungary	12	none	feed in tariff	0	+110	+185	0
Slovenia	20	none	feed in tariff	0	0	-	0
Cyprus	0	*	direct grants	0	0		0
Malta			no information available				
Total				-250	+6500	+1500	+2700

Source:
Eurostat,
Survey
response

* average energy tax less than €5/MWh

** average energy tax between €5-15/MWh

*** average energy tax above €15/MWh

PRICES

- Price increases – winter 2002-03 in the Nordic Market, hot summer months in Continental Europe...
- Despite these trends, prices to end users appear, in generate, to remain lowest in Member States which present grater market opening.

*Table 12
Summary
of Energy Price
Levels: July 2003*

trend since 1/1999	ELECTRICITY Large Users Price levels			ELECTRICITY Small Commercial		
	Low	Med.	High	Low	Med.	High
	Falling	UK,	FR, ES, LX	DE	UK, SE	FR, AT
Stable		EL	BE, PT		EL, ES	IR, PT
Rising		DK, FI, SE	IT, IR	DK, FI	NL	

AT, NL, no data

PRICE SETTING (FORMATION) heavily influenced by the set of distinctive features that characterise electricity wholesale markets:

- **El. cannot be stored (at least in an efficient economic way);**
- **Supply must be instantaneously matched to demand;**
- **Transmission constraints require active systems balancing;**
- **Demand is highly inelastic in the short run over which daily price variations occur.**

THEREFORE:

Electricity generation companies need to forecast electricity prices as accurately as possible

IN ORDER TO ESTIMATE

```
graph TD; A[Electricity generation companies need to forecast electricity prices as accurately as possible] --> B[IN ORDER TO ESTIMATE]; B --> C[Short Term Market Behaviour]; B --> D[To make Budgets and Investments in the Medium/Long Term];
```

**Short Term Market
Behaviour**

**To make Budgets
and Investments in the
Medium/Long Term**

Main electricity price characteristics

Volatility

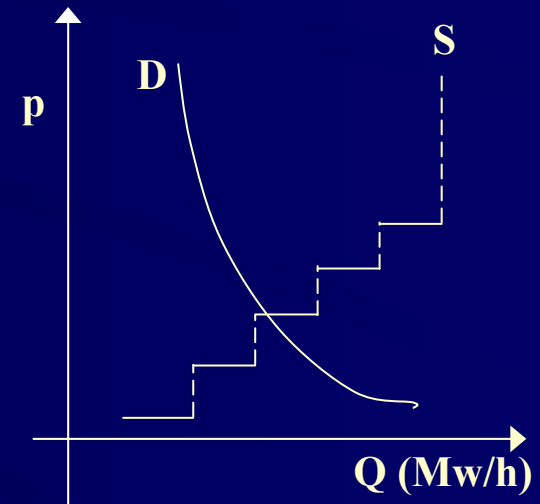
Electricity is non-storable

Highly weather-dependent

D is highly inelastic

S & D

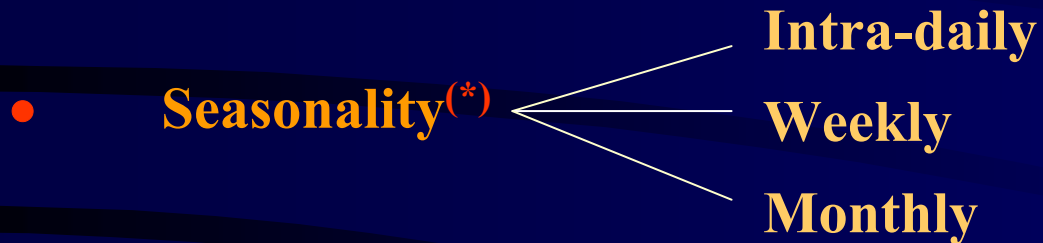
- Supply stack



- **Main seasonal behaviour of Electricity Prices are explained by:**

- ↳ **Economic & Business activities**

- ↳ **Weather conditions**



(*) We assume that seasonality is generated by deterministic factors.

(*) importance of deterministic regular patterns in the behaviour of electricity prices...

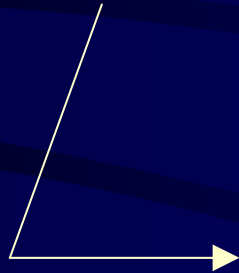
THEN:

- ↳ **El. Markets are managed by system operators who need short-run direct control over, at least some plant, creating important differences with other commodity markets (even gas).**
- ↳ **considerable volatility over short time periods remain the most obvious evidence of el. market features.**
- ↳ **Electricity prices \Leftrightarrow high volatility and volatility clustering.**

Liberalised context:



**Risk & uncertainty of Generators
have considerably grown**



**Price Volatility:
the main source of uncertainty**

Volatility of electricity prices



**Introduces additional cost
for supply**

**Presents many challenges for
producers, consumers, companies
and policymakers**

- **Price volatility is exacerbated by the unresponsiveness (inelasticity) of consumer demand for electricity to high prices.**
- **The characteristics of the supply stack of each market can also contribute to the volatility of a particular demand.**

SINCE SHIFTS IN D will push prices up →
→ increasing the economic incentives of
more expensive generators to enter ⇔ **SHIFT IN S.**

- **POOL's prices**



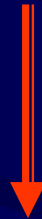
- **D_{LOW}** -----> **S_{el} .: base-load units with low mg costs.**

- **$D \nearrow$** -----> **S_{el} .: generators with higher mg costs enter the system**

- **Relative insensitivity of D to price fluctuations**

AND

- **S can face binding constraints at peak time**



**Make short-term prices for Electricity
EXTREMELY VOLATILE**

MOREOVER:

- Depending on the structure of the market
- The market power of generators



For high levels of D only few generators could satisfy the residual demand and therefore...

*market power could come into play through
monopolistic or oligopolistic behaviours of generators.*

(Hogan, 1997)

Main Electricity Price Characteristics

- **Mean-reversion process?**

- Since increases in demand will push prices up and therefore increasing the economic incentives of more expensive generators to enter in the supply side of the system, it seems logical to expect some degree of mean reversion in electricity prices.
- Weather is a mean-reverting process, some argue.

- **Mean-reverting models**

- Lucia and Schwartz, 2001; Bhanot, 2000; Knittel and Roberts, 2001.

- **Non-mean reverting models**

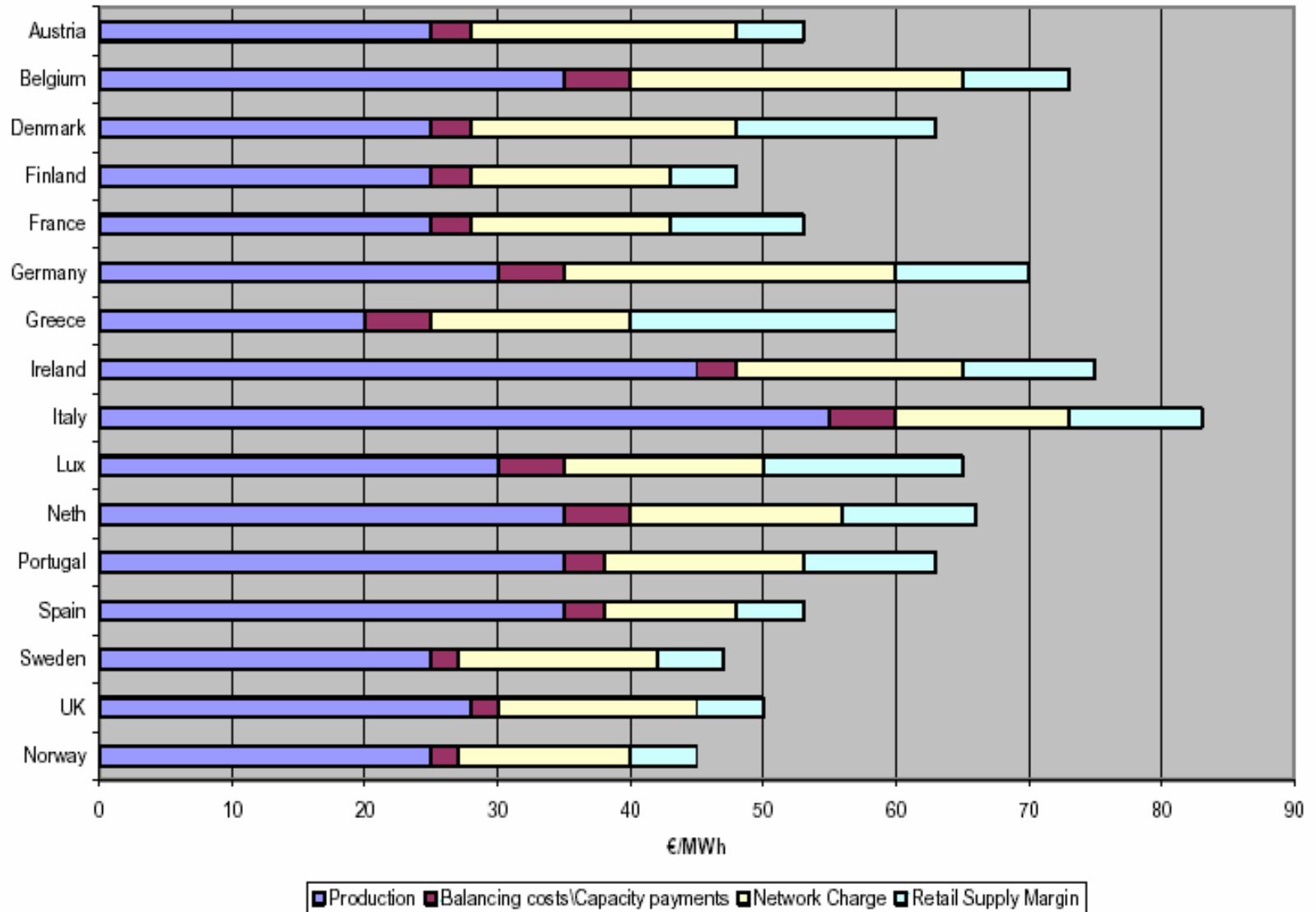
- De Vany and Walls, 1999; León and Rubia, 2001.

- **Mean-reverting models with Jumps**

- Price does not stay in the level to which it jumps, but reverts to the previous level rapidly.
- Johnson and Barz, 1999 → analysed the fit of mean-reverting and non-mean reverting models with and without jumps to a set of deregulated markets →
→ THE BEST FIT WAS OBTAINED BY A MEAN-REVERTING MODEL WITH JUMPS. HOWEVER: they didn't provide any formal test (unit roots, etc) nor considered the possibility of constraints volatility (GARCH, ...)

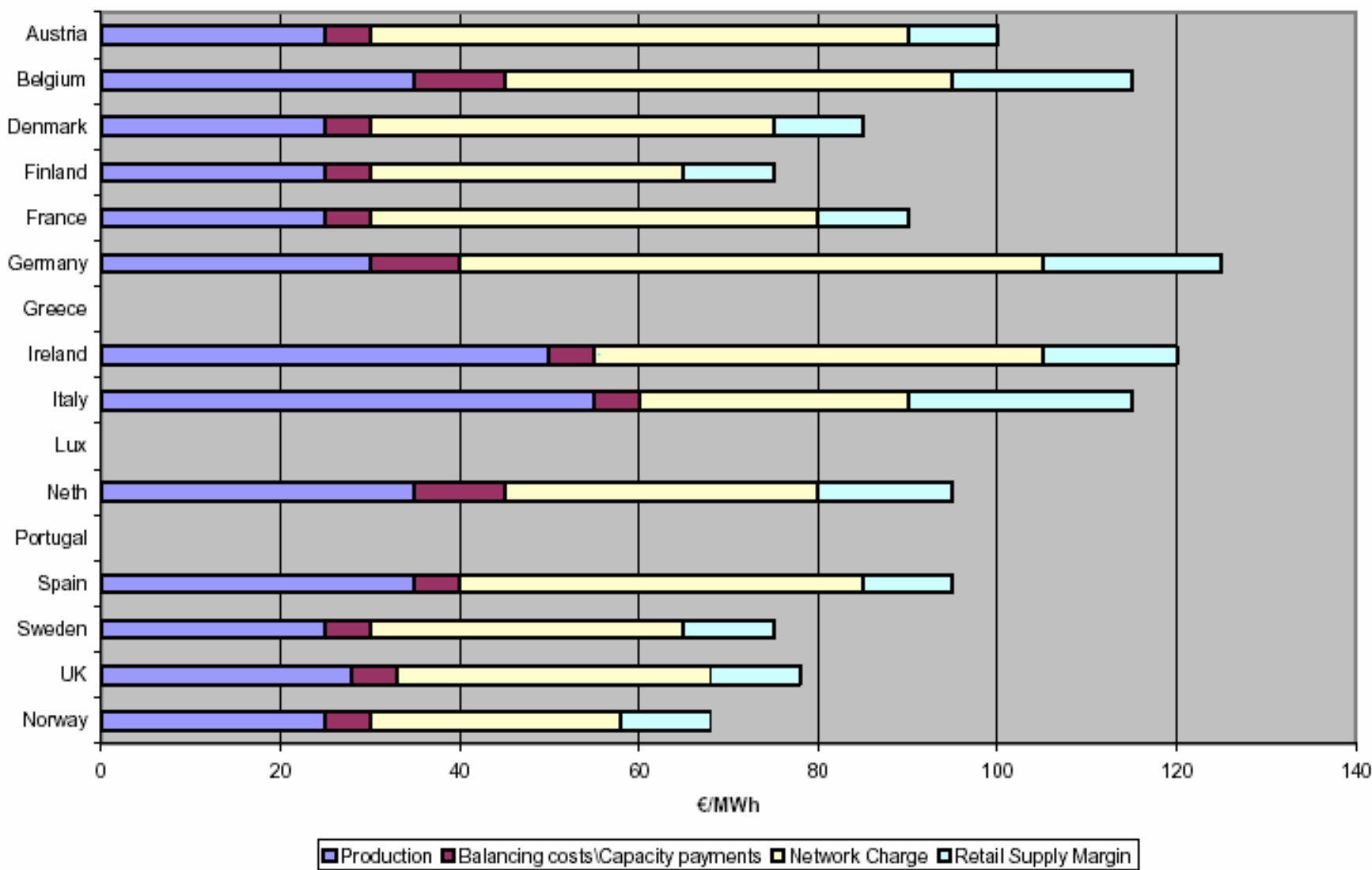
Graph 1 – Estimated Breakdown of expected Electricity Prices 2004

24GWh/year customer



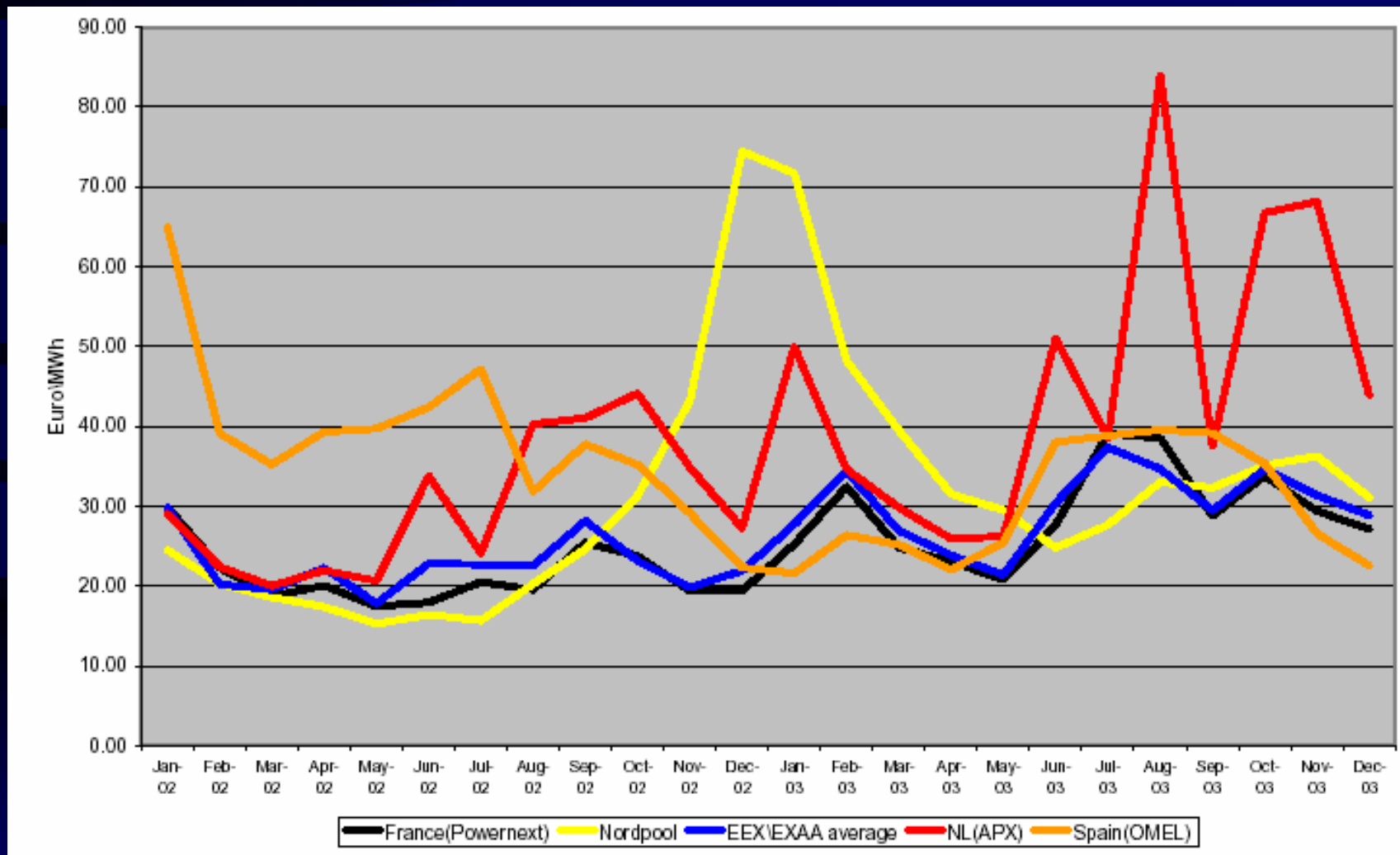
Graph 2 – Estimated Breakdown of expected Electricity Prices 2004

50 MWh/year customer (€/MWh)



Graph 3 – Evolution of wholesale Electricity Prices

January 2002 – December 2003



Source: relevant power exchange websites

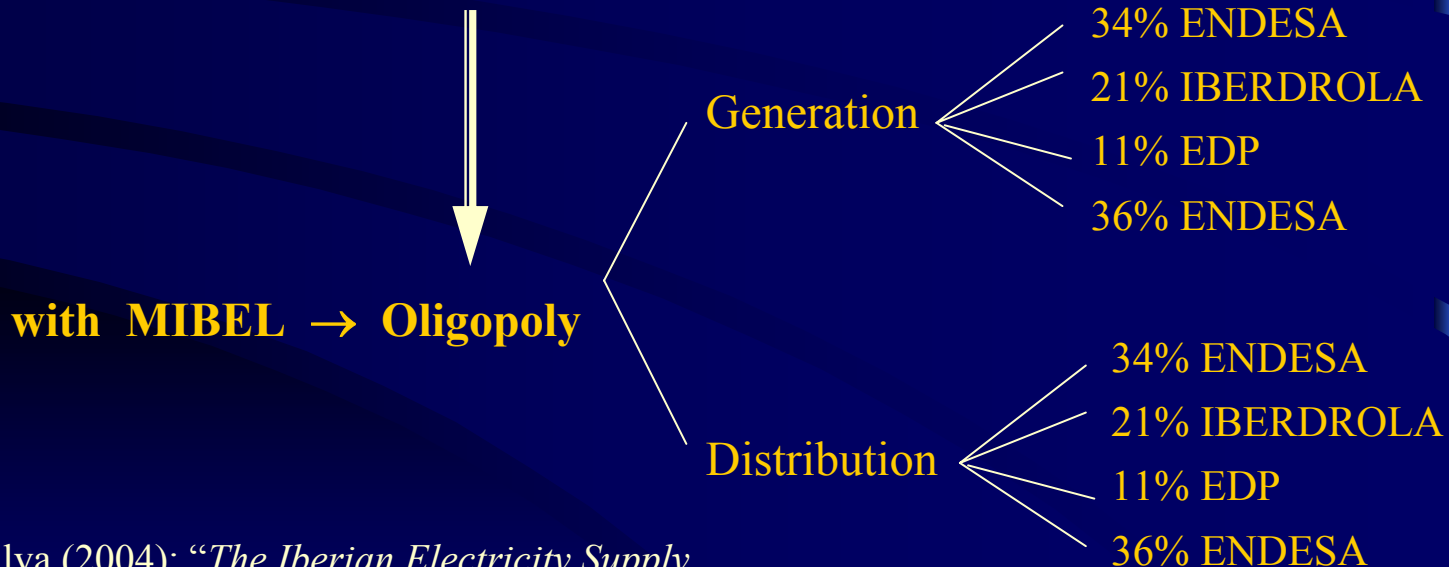
– **Postponed to June/July 2005**



– **Regulatory Differences** ⇒ **serious obstacle. Delay.**

→ **An integrated model based on a single market operator and 2 system operators.**

→ **Although concentration degree will APPARENTLY be lowered (both at generation and distribution levels), Iberian companies are vertically integrated into the distribution/retail ⇒ Market Power!**



⁽¹⁾ Soares, M.I.; P. Silva (2004): “*The Iberian Electricity Supply Industry in Transition: Market Structure and Price Volatility*”, 6th IAEE European Conference “Modelling in Energy Economics and Policy”, 1-3 September, Zurich.

Price Behaviour in OMEL (independent pool's operator)

- **Full Competition in the Spanish Market – 01/01/2003.**
- **Most physical production is sold on the day-ahead market at a system mg price (SMP).**
- **All generators but the ones under physical bilateral contracts and electricity imports receive capacity payments.**
- **Mean-reverting models with Jumps**

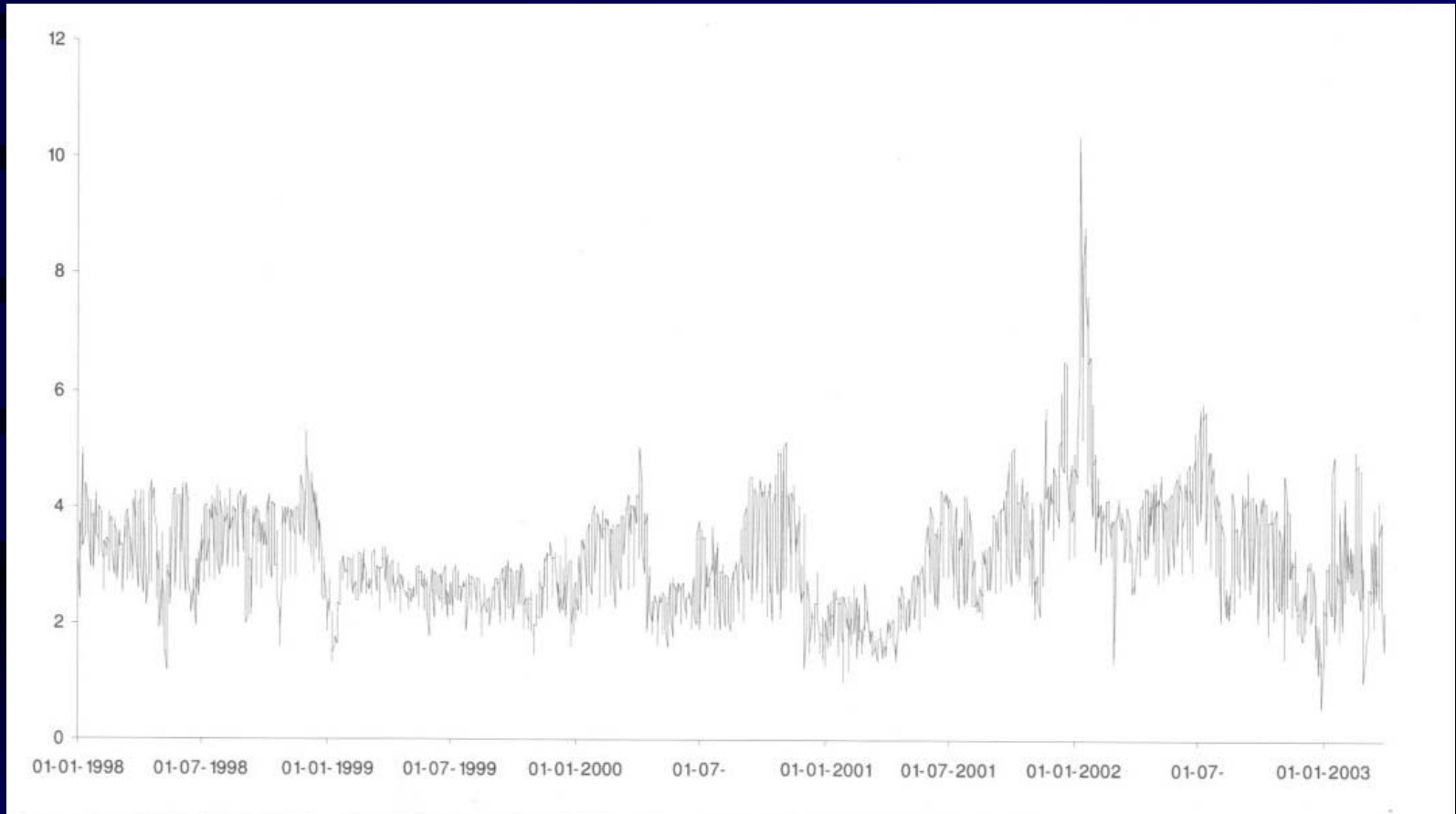
**Daily observation of prices in OMEL
since the opening day (01/01/1998) until 31/03/2003)**

→ 1916 observations.

- The resulting series, St: average price of the daily market.**

Graph 4 – Spot Price Behaviour in OMEL⁽¹⁾

January 1998 to March 2003



We took the

Standard Deviation of the Logarithmic Price Changes

$$R_t = \ln(P_t/P_{t-1})$$

measured at regular intervals of time as an immediate and forward way to measure volatility.



Prices are extremely volatile: the annualised volatility in the OMEL Market reaches 378.28% for the period (01-01-1998/31-03-2003).

AND

It is evident the presence of volatile clustering (*)

(*) a very frequent feature of other financial series (GARCH effects)!

Volatility: many roots!

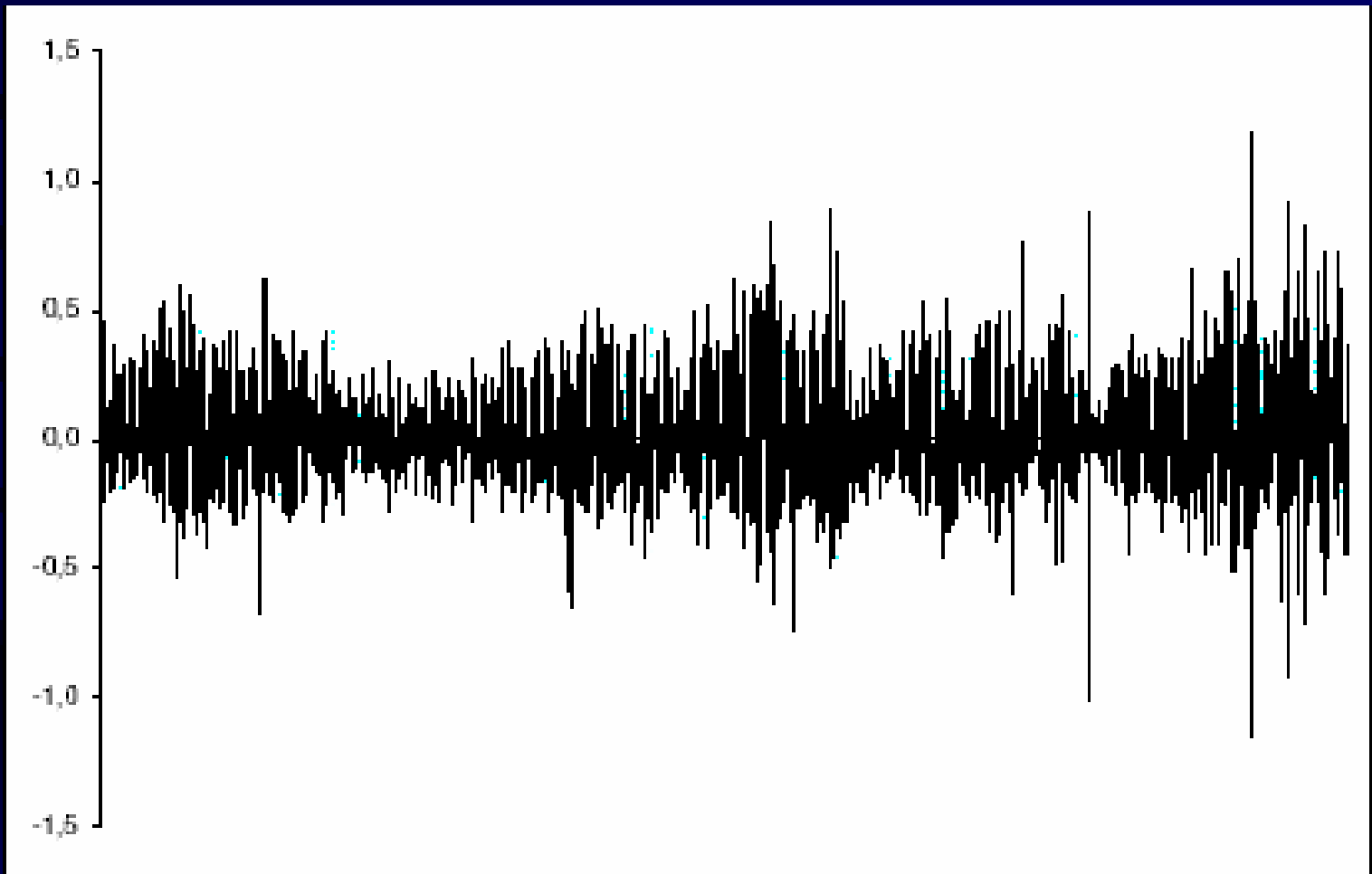


The Iberian case seems to depend predominantly upon:

- ↪ **Economic Factors (production/consumption balance and transportation costs);**
- ↪ **Political Factors (market regulation & environmental regulation);**
- ↪ **Industry Structure**
- ↪ **Market rules**
- ↪ **Weather and Seasonality (Acrocena et al, 1999) ⁽²⁾**

(2) “Regulatory Reform in the Spanish Electricity Industry: a missed opportunity for competition”, *Energy Policy*, 27, 387-399

Graph 5 – Return Series



Spot Price Behaviour in OMEL (ii)

- Firms' pricing behaviour has been highly influenced by the recovery of stranded costs and the way in which these have been reimbursed.
- Spanish electricity producers might have been alternating between episodes of *collusion* and *price wars* (Fabra and Toro, 2004).

Immediate Conclusions (Sort of...):

For the Iberian Electricity liberalisation to deliver sustainable and competitive prices, some important conditions must be met.

The first is that there is adequate and secure capacity relative to peak demand. Electricity cannot readily be stored (except as storage hydro), so reserves must be sufficient to meet generation outages, unexpected surges in demand, and, in a liberalised market, strategic bidding or capacity withholding as demand increases relative to available capacity.

Second, for the wholesale market to be competitive, potential suppliers must have access to the transmission system in order to reach customers. This also applies to import capacity, and requires that customers have access to foreign suppliers and that incumbent generators do not control the import capacity.

Third, there needs to be sufficiently many independent generators competing to supply each customer, and that in turn requires adequate transmission. Transmission constraints fragment the market, reducing the number of generators actively competing in sub-markets.

Finally, markets for contracts, spot energy and ancillary services need to be sufficiently well developed, liquid, and competitive to enable the increased risks created by vertical unbundling to be adequately managed. The higher the share of electricity sold under contracts, the lower is the incentive to manipulate the spot price. For the contract market to be competitive, the number of generators offering contracts (with appropriate profiles) should be adequate, and the threat of entry by new Independent Power Producers (IPPa) should be credible.

There are no generally accepted quality solutions for the electricity spot price forecasting. This is partly because the empirical properties of the price differ across markets, partly because ongoing market reform means there is continual fundamental change in the dynamics of prices, and partly because they exhibit complex volatility patterns. Unfortunately, building a statistical model for the electricity spot price is not straightforward.

Traditional financial-based models of asset prices ignore the nature of the good being priced. Electricity is a commodity that is predominantly instantaneous and must be consumed at the time of generation which affect the price formation dynamics. In addition to price forecasts, in this new competitive era market participants need to assess accurate information to manage risk. Actually, electricity markets are known for their high short-term volatility relative to that observed in the markets for more traditional commodities. Using a GARCH type time series model we provided some empirical evidence on the spot price volatility of the Spanish electricity market.

The method described in this paper could, properly fine tuned according to the actual application, be useful in risk management of risky electricity portfolios, as well as in the pricing and hedging of different types of derivatives in the electricity market.

→ **BEYOND THE MIBEL – Conclusions**
(not so intermediate!)

LEGISLATION

AND

MARKET DYNAMICS

Flexibility

Speed

High Degree of Vertical Integration →

→ payments (made and received) from the spot market are pure transfers from retail to generation activities of the same companies!

→ The Costs (*)? No public information!

**→ Financial contracts? No public information!
("effective" decreases in mg costs)**

(*) Even costs!

- Concentrations ↗
- Electricity trading between firms
(owned By largest companies) ↗



- Market power of incumbents ↗
- Absence of effective competition between generators
- Bias: offers linked to the wholesale market \Leftrightarrow dominant players!
- Forward prices on the wholesale market based on balancing prices
(short term)

Market Price Indicator

PROBLEM:

*Regulation of
Electricity Trading*

```
graph TD; A("Regulation of Electricity Trading") --> B("Sectoral Regulator?"); A --> C("Financial Regulator?");
```

Sectoral Regulator?

Financial Regulator?

PROBLEM:

**Industrial Consumers → able to negotiate
balancing & supply contracts (up to 85% of the el-bill)
under competitive conditions?**



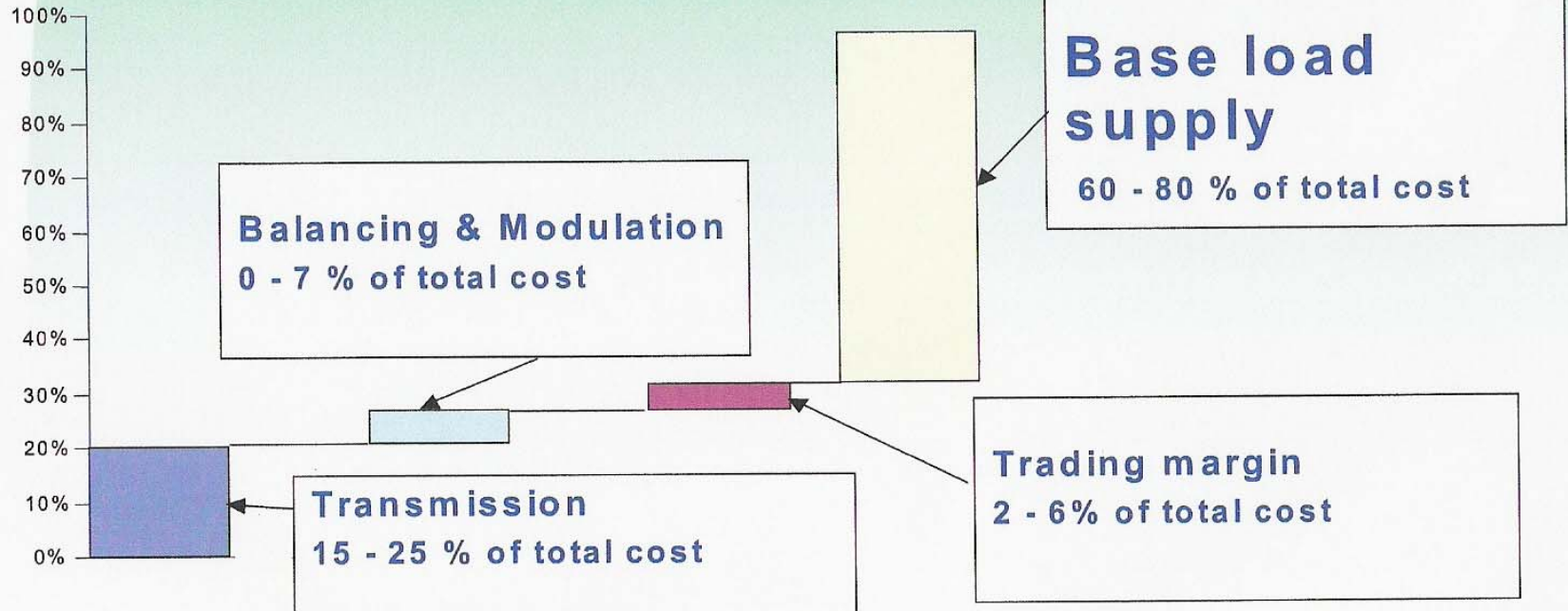
NOT YET!



Only the trading margin is currently negotiable.



Break-down of the EU electricity bill in 2004 not including surcharges



Dominant Incumbents (Generators)



Actually:

Electricity trading regime → price signals



volatility



unstable environment!



- **Market Re-design**
- **Sectoral & Financial Regulation flows of information.**